How to mainstream the environment: approaches, tools and support

Barry Dalal-Clayton IIED









OUTLINE of PRESENTATION

- Main actors
- Approaches
- Tools
- EM and planning
- Constraints
- Information Environment Inside



MAIN ACTORS



Environmental organisations

- As regulatory authorities, service delivery organisations, environmental NGOs,
- Civil society groups representing people especially dependent on the environment
- Improve efforts to influence 'the mainstream' to integrate environment
- Lobbying, case-making, collaboration, providing information
- Assert broad vision of Environmental Mainstreaming

Mainstream development organisations

- Central and sectoral planning and finance authorities
- Delivery organisations
- Corporations
- National + local levels
- Need to understand how environment affects development interests; + associated costs-benefits-risks + their distribution
- How to meet international / national environmental obligations



How to enter (and change) the mainstream?

1. Is 'rewriting the mainstream map' good enough? Pros and cons of changing texts of PRSs, NDPs, sector plans...\



2. Which way to turn? Upstream of the PRS/plan (policy/governance) \ or downstream (investment/implementation)?\





3. Which 'boats' to board? (i) govt *or* non-govt? (ii) env authority *or* poverty/planning/finance?\



4. What speed to go? 'With the flow' (prevailing processes – 20 years for change) or 'fast-track' (riding on REDD, etc)?\



5. What signs of progress? Process targets *or* p/e outcome criteria? Existing info and accountability mechanisms *or* new?



Five pointers



- 1. Understand drivers of mainstream development
 - Often PRS, budget, law; also FDI, technology, media, 'big issues'
- 2. Respond to relevant debate within mainstream policy
 - low-C economy, CC adaptation, meaningful jobs, growth, wellbeing...
- 3. Respond to relevant demands of *specific* poor groups
 - health, shelter, access to resources and jobs, influence local plans...
- 4. Work with 'real-life' decision processes
 - find out who debates/decides/drafts/etc + when, where and how
 - promote public expenditure review, outcome-based planning if poss
 - promote p/e criteria with incentives and accountability mechanisms
- 5. Use a range of env mainstreaming tools

Mainstreaming approaches

- Broad tactics (ways of raising issues and making a case/getting heard, eg campaigns, lobbying)
- Promoting/enabling institutional change (strategic level approaches);
- Specific (more micro) instruments, technical tools and analytical methods (eg for gathering information, planning and monitoring);
- Methods for consultation and engaging stakeholders; and also
- Range of more informal, voluntary and indigenous approaches

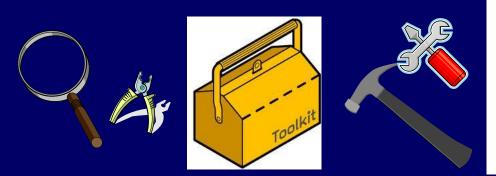


Looking for tools to help?

CATEGORISING APPROACHES/TOOLS

INFORMATION

- Economic & financial assessment
 - CBA, green accounting
- Impact assessment & strategic analysis
 - EIA, SEA, SoE, Natural Step
- Spatial assessment
 - LUP, poverty mapping
- Monitoring & evaluation
 - Indicators, audits, SD reporting
- Policy analysis
 - Stakeholder, institutional, governance mapping



DELIBERATIVE & ENGAGEMENT

- Participation & citizens' action
 - PLA, citizens' juries
- Political analysis & action
 - Discourse-shaping, coalition-forming, manifestos, commissions
- Conflict management
 - Dispute resolution, arbitration

PLANNING & ORGANISING

- Legal tools
 - Public interest litigation, rights regime
- Visioning
 - Scenarios
- Management planning & control
 - QMS/EMS, ISO, risk assessment, threshold analysis

TOP APPROACHES/TOOLS IDENTIFIED BY USERS IN COUNTRY SURVEYS

- Environmental impact assessment (EIA)
- Cost benefit analysis (CBA)
- ISO standards

- Strategic environmental assessment (SEA)
- Monitoring (general)
- Indicators

- Land use planning
- Environmental audits
- Environmental management system (EMS)
- Public participation (general)
- Geographic information system

- Green/natural resource accounting
- State of environment report
- Certification
- Life cycle analysis
- Eco-management & audit system (EMAS)
- Workshops & seminars
- Public hearing
- Public consultation
- Community meetings
- Community-based NR management
- Conflict management
- Multi-stakeholder consultation / processes
- Risk assessment
- Media (campaigns)
- Economic valuation
- Legal frameworks / guidelines

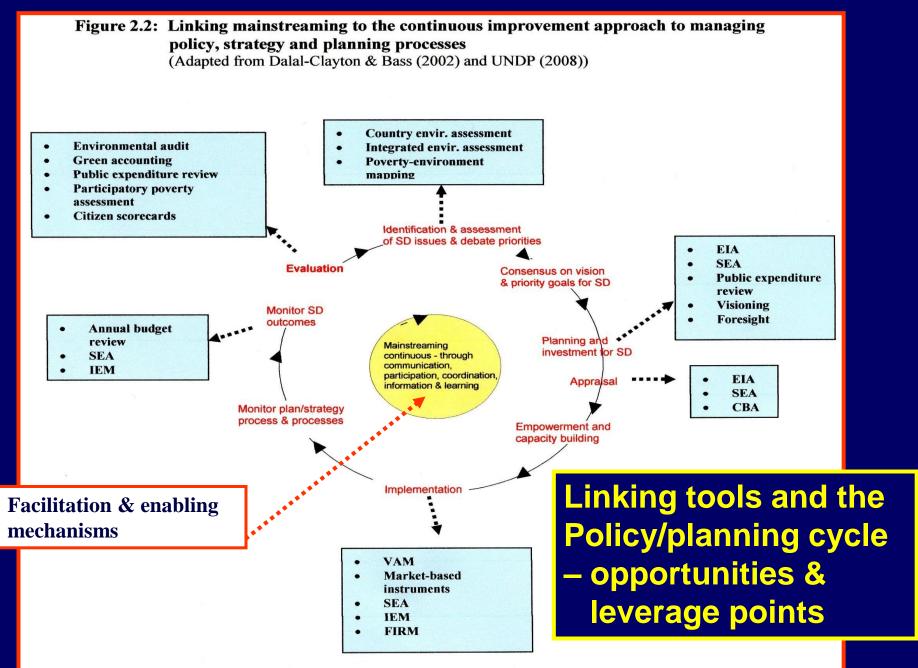
PEI choice of mainstreaming instruments

e.g. PEI encourages national government to use:

- a) Public Expenditure Review on environment
- b) Outcome-based national planning env contributions
- c) **SEA** of policy/programs
- d) Guidelines and learning SS exchange, PEI Handbook

Being considered in future

- e) Wealth accounts, env fiscal reform; climate funds and payments for ecosystem services
- f) Public sector reform processes



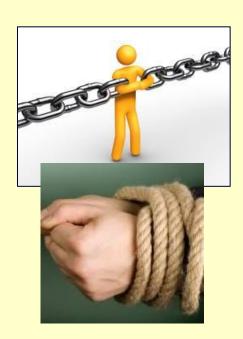
Note: As portrayed, the figure suggests that the overall process involves a rigid sequence of steps. However, in practice, these are on-going and necessarily overlap. Key features of the central tasks are stakeholder identification, strengthening capacity, collaboration and outreach.

Key constraints to environmental mainstreaming

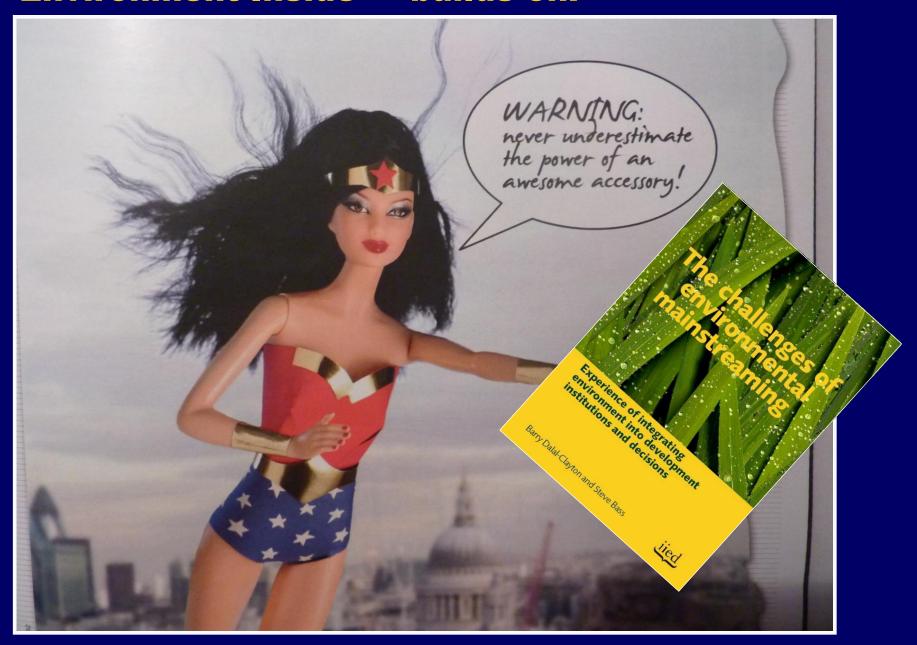
- Lack of political will
- Lack of understanding & awareness (of environmental issues)
- Lack of data / information
- Lack of skills

- Lack of human resources
- Lack of funding
- Lack of awareness of available tools

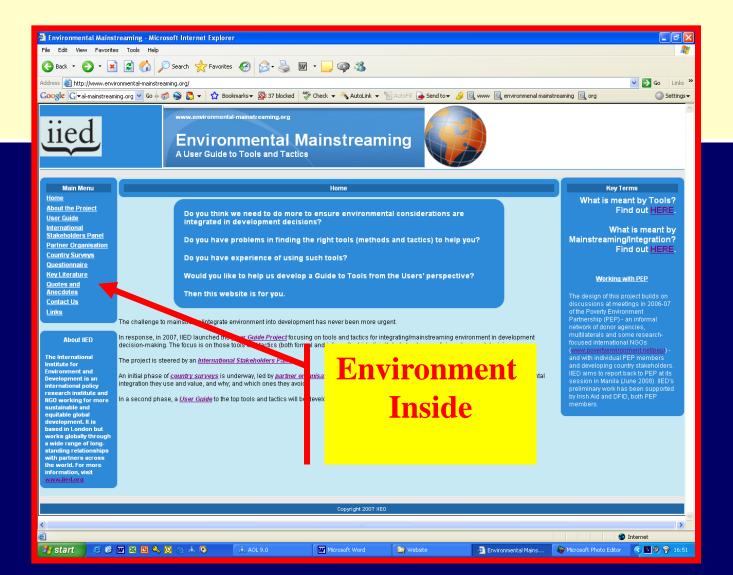
- Over-complicated/overlapping environmental legislation
- Lack of (access to) methodologies/tools that work
- Corruption
- Fragmentation of environmental responsibilities



Environment Inside - - builds on:



www.Environmental-Mainstreaming.org



Environment Inside

Support from UNDP & AusAID

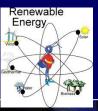
Open access, shared resources

4 parts; 25 resources

1: Background to EM

- Purpose of EM
- Policy framework & mandates for EM and to which it contributes
- Targeting EM
- Main EM issues:
 - Climate change mitigation and adaptation
 - Harnessing renewable energy
 - Responding to environmental health problems
 - Poverty issues
 - Securing natural-resource-based economies
 - Loss of biodiversity and habitats
 - Land degradation
 - Enabling an environmental contribution to meeting all MDGs
 - Leveraging co-benefits
- Challenges in achieving EM
- EM concepts and principles















2: Capacities and resources required

- EM skills and capabilities
- Needs assessment for EM
- Capacity development approaches
- Institutionalising EM



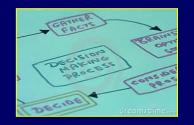






3 Making EM Operational

- Understanding env-pov-dev linkages
- Outcomes to achieve
- Entry points for EM: in institutions, policies, strategies, plans, budgeting and procedures
- Collecting country-specific evidence in support of EM
- Influencing policy processes
- Budgeting and financing
- Supporting the implementation of measures
- Influencing the national monitoring system
- Advocating, engaging and communicating EM
- EM responsibilities of different stakeholders
- Monitoring and evaluating the EM effort
- Key steps in EM



4: Resources and Case materials





- Key literature
- Case materials

Completed:



EIA

SEA

Public Interest Litigation

Citizen's Jury

EMS

Natural Step

Participatory GIS

National SD Strategy

Scenario Planning

National Council for SD

Public Environmental Expenditure

Review

Social Impact Assessment

Sustainability Appraisal

For your attention!



